

FULTON COUNTY SUPERIOR COURT  
STATE OF GEORGIA

STATE OF GEORGIA,

V.

KENNETH CHESEBRO *ET AL.*,

DEFENDANTS.

CASE No. 23SC188947

JUDGE McAFEE

**MOTION TO QUASH COUNT 15**

COMES NOW, Kenneth Chesebro, by and through undersigned counsel, and asks this Honorable Court to quash Count 15 of the Indictment. The basis for this motion is vested in Georgia law, the Electoral Count Act, and the Twelfth Amendment.<sup>1</sup> In support thereof, Mr. Chesebro states as follows:

1.

Count 15 charges conspiracy to commit the offense of “filing false documents” in violation of O.C.G.A. § 16-10-20.1, based on the allegation that the Republican presidential electors were not “duly elected and qualified” and thus their actions in preserving their alternate ballot were illegal. The charged conduct is alleged to have taken place between December 6, 2020, and December 14, 2020. The count alleges illegality based on the actions of the Republican presidential electors and their completion and certification of their ballots. Specifically, Count 15 concerns a statement within the Republican electors’ Certificate of the Votes<sup>2</sup> and the electors’ act of mailing the Certificate of the Votes to the Chief Judge of the U.S. District Court for the Northern

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<sup>1</sup> The instant motion hereby incorporates the facts and arguments in co-defendant Ray Smith’s motion titled *Demurrers to the Indictment*, filed on September 11, 2023.

<sup>2</sup> Titled in full, “Certificate of the Votes of the 2020 Electors from Georgia.”

District of Georgia.

2.

O.C.G.A. § 16-10-20.1 was enacted to address the problem of bad actors placing liens on officials' property. That is the title of the statute—"Filing False Lien or Encumbrance," not "filing false documents." Although a cursory reading of the statute could mislead one to think the statute proscribes filing *any* false document, that is not what the Georgia Legislature intended (as discussed further herein). Yet, based on the prosecution's flawed interpretation of the statute, it has charged Mr. Chesebro with conspiracy to file a false document in federal court: to wit, an alternate elector certificate of the vote.

3.

Notably, the Indictment fails to specify whether the allegedly false document was incorporated into allegations of a pleading or presented as an exhibit to a lawsuit. In fact, the Indictment does not even allege that the document was sent to the clerk's office or intended for filing, as specifically stipulated by the statute. Instead, the second paragraph of Count 15 alleges that the document was "mailed to the Chief Judge" of the Northern District of Georgia (that was Judge Thrash in 2020).

4.

Under O.C.G.A. § 16-10-20.1(a), the term "document" is defined as follows:

[I]nformation that is inscribed on a tangible medium or that is stored in an electronic or other medium and is retrievable in perceivable form and shall include, but shall not be limited to, liens, encumbrances, documents of title, instruments relating to a security interest in or title to real or personal property, or other records, statements, or representations of fact, law, right, or opinion.

Thus, the definition of “document” in the statute includes various types of documents, all of which involve liens or encumbrances, though the definition also says, “includes but is not limited to.” *Id.*

5.

Although the prosecution may argue that the language “includes, but shall not be limited to” expands the statute’s reach to encompass *any* document at all, legislative intent should prevail. Accordingly, the relevant rules of statutory construction favor the limitation proposed by Mr. Chesebro: (1) the rule of lenity, (2) *ejusdem generis*,<sup>3</sup> and (3) *noscitur a sociis*.<sup>4</sup>

6.

Utilizing the prescribed rules of statutory construction, a proper interpretation of this statute requires that the “document” at issue must involve some effort to encumber, improperly, another person’s interest in some property.

7.

The closest analogy is the infamous *Yates* decision in which the U.S. Supreme Court held that a “tangible object” does not include *every* tangible object (such as a fish) in the obstruction-of-justice statute. See *Yates v. United States*, 572 U.S. 528 (2015). The Court warned that it is inappropriate to be so wedded to the broad statutory language in a criminal statute that one ignores what the law was clearly designed to accomplish. *Id.*

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<sup>3</sup> Where, in a statute, there are general words following particular and specific words, the general words must be confined to things of the same kind as those specifically mentioned.

<sup>4</sup> The meaning of words or phrases in a statute may be ascertained from others with which they are associated and from which they cannot be separated without impairing or destroying the evident sense they were designed to convey in the connection used.

8.

Moreover, there is no false statement within the Certificate of the Vote. Here, the State contends that the Republican electors' Certificate of the Vote was a false document containing the materially false statement, "WE, THE UNDERSIGNED, being the duly elected and qualified Electors for President and Vice President of the United States of America from the State of Georgia, do hereby certify the following. . . ." The Indictment is clear that it takes issue with the Republican electors' calling themselves "duly elected and qualified."

9.

But the Republican elector slate **was** qualified and elected by the Republican Party. At the Republican elector meeting on December 14, 2020, David Shafer specified numerous times on the record that the meeting was for the "Republican **nominees** for Presidential Elector." See Ex. A at 3. Further, both David Shafer and Shawn Still stated on the record that the electors were meeting **to preserve any potential victory that may transpire through litigation**. See Ex. A at 3:07–13, 7:17–25. Following the meeting, Mr. Shafer then sent out a tweet which again stated that the Republican Electors had met and voted solely **in a contingent capacity**. See Ex. B.<sup>5</sup> Accordingly, there was no false statement within the Republican electors' Certificate of the Vote.

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<sup>5</sup> In his tweet, Mr. Shafer states, "Because the President's lawsuit contesting the Georgia election is still pending, the Republican nominees for Presidential Elector met today at noon at the State Capitol today and cast their votes for President and Vice President." David Shafer (@DavidShafer), TWITTER (Dec. 14, 2020, 12:51 PM), <https://twitter.com/DavidShafer/status/1338542161932021762>. Mr. Shafer then goes on to add that "[h]ad we not meet [sic] today and cast our votes, the President's pending election contest would have been effectively mooted. Our action today preserves his rights under Georgia law." David Shafer (@DavidShafer), TWITTER (Dec. 14, 2020, 1:07 PM), <https://twitter.com/DavidShafer/status/1338546066346676224>.

WHEREFORE, Mr. Chesebro requests that this Honorable Court quash Count 15 of the Indictment.

Respectfully submitted, this 17th day of September, 2023.

/s/ Scott R. Grubman  
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JUDGE MCAFEE

**CERTIFICATE OF SERVICE**

I hereby certify that I have this day served a copy of the within and foregoing **Motion to Quash Count 15** on counsel for the State of Georgia via the e-filing system.

This 17th day of September, 2023.

/s/ Scott R. Grubman  
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ELECTORAL COLLEGE OF GEORGIA  
MEETING on 12/14/2020

UNITED STATES OF AMERICA  
STATE OF GEORGIA  
COUNTY OF FULTON

MEETING OF THE ELECTORAL COLLEGE OF GEORGIA  
RE GEORGIA'S ELECTORAL VOTES  
\* FOR  
PRESIDENT and VICE PRESIDENT  
OF THE  
UNITED STATES

\* \* \*

December 14, 2020

12:05 p.m.

Georgia State Capitol  
206 Washington Street  
Room 216  
Atlanta, Georgia 30334

Anne Hansen, RPR, CCR #2711  
Videographer, Ben Jones

**CERTIFIED COPY**

A P P E A R A N C E S

1  
2 Representing the 2020 Electors for the  
3 State of Georgia:

4 Chairman David Shafer

5 Joseph Brannan

6 James "Ken" Carroll

7 Vikki Townsend Consiglio

8 Carolyn Hall Fisher

9 Honorable Burt Jones

10 Gloria Kay Godwin

11 David G. Hanna

12 Mark W. Hennessy

13 Mark Amick

14 John Downey

15 Cathleen Alston Latham

16 Daryl Moody

17 Brad Carver

18  
19 Representing President Donald J. Trump:

20 Ray S. Smith, III, ESQ.

21 Smith & Liss, LLC

22 Five Concourse Parkway, Suite 2600

23 Atlanta, Georgia 30328

24 (404) 760-6000

25



PROCEEDINGS

1  
2 CHAIRMAN SHAFER: My name is David Shafer.  
3 I'm the chairman of the Georgia Republican Party. And  
4 the hour of noon having arrived, it's my privilege to  
5 call to order this meeting of the Republican nominees  
6 for the Electoral College from the State of Georgia.

7 The President has filed a contest to the  
8 certified returns. That contest has -- is pending.  
9 It's not been decided or even heard by any judge with  
10 the authority to hear it. And so in order to preserve  
11 his rights, it's important that the Republican  
12 nominees for Presidential Elector meet here today and  
13 cast their votes.

14 From my observation, 13 of the 16 nominees  
15 are present. The first order of business is for the  
16 electors who are present to fill the three vacancies  
17 for those who are not present.

18 Is there a motion to elect Mark Amick, Brad  
19 Carver, and Burt Jones as Substitute Presidential  
20 Electors?

21 MS. FISHER: I so move.

22 JOSEPH BRANNAN: Second.

23 CHAIRMAN SHAFER: It's been moved and  
24 seconded that Mark Amick, Brad Carver, and Burt Jones  
25 be elected Substitute Presidential Electors.

1 Is there any discussion on that motion?

2 The Chair hears no discussion, and the motion  
3 will be put to a vote.

4 All those in favor signify so by saying  
5 "Aye."

6 Those opposed "No."

7 The "Ayes" have it. The motion carries. And  
8 we now have a full slate of 16 Presidential Electors.

9 I will pause for a moment and say that Pat  
10 Garland, one of our Presidential Electors, his wife  
11 died last week, and he is taking care of his family.  
12 And our hearts are -- obviously all go out to him.

13 We will suspend for a moment while the  
14 paperwork is prepared to reflect the new slate of  
15 Presidential Electors, and then we will conduct the  
16 balloting. So this meeting is suspended momentarily.

17 (Recess 12:07-12:11 p.m.)

18 CHAIRMAN SHAFER: All right. Is there any  
19 objection to Carolyn Fisher serving as the secretary  
20 of this meeting?

21 The Chair hears no objection, and Carolyn  
22 Fisher is now the secretary of this meeting.

23 Now, Secretary, if you would call the roll of  
24 the Presidential -- Presidential Electors.

25 MS. FISHER: Joseph Brannan.

1 MR. BRANNAN: Here.  
2 MS. FISHER: Ken Carroll.  
3 MR. CARROLL: Here.  
4 MS. FISHER: Vikki Consiglio.  
5 MS. CONSIGLIO: Here.  
6 MS. FISHER: Carolyn Fisher.  
7 Kay Godwin.  
8 MS. GODWIN: Here.  
9 MS. FISHER: David Hanna.  
10 MR. HANNA: Here.  
11 MS. FISHER: Mark Hennessy.  
12 MR. HENNESSY: Here.  
13 MS. FISHER: John Isakson.  
14 CHAIRMAN SHAFER: No. I'm sorry. He was  
15 replaced. He was substituted.  
16 MS. FISHER: Sorry.  
17 Cathy Latham.  
18 MS. LATHAM: Here.  
19 MS. FISHER: Daryl Moody.  
20 MR. MOODY: Here.  
21 MS. FISHER: David Shafer.  
22 MR. SHAFER: Here.  
23 MS. FISHER: Shawn Still.  
24 MR. STILL: Here.  
25 MS. FISHER: Chandra Yadav.

1 MR. YADAV: Here.

2 MS. FISHER: Mark Amick.

3 MR. AMICK: Here.

4 MS. FISHER: Brad Carver.

5 MR. CARVER: Here.

6 MS. FISHER: Burt Jones.

7 MR. JONES: Here.

8 MS. FISHER: And Frank -- what's that?

9 CHAIRMAN SHAFER: I'm sorry.

10 Oh. Can I confer with you for just a moment,  
11 please?

12 MR. SMITH: Yes.

13 CHAIRMAN SHAFER: Okay. So there is -- we  
14 will need to elect one more.

15 Robert, do you need me to elect one more?

16 One of our -- one of our presidential  
17 electors has -- is no longer eligible because he  
18 registered to vote in another state to further his  
19 college studies.

20 Is there a motion to elect John Matt Downey  
21 as a substitute presidential elector?

22 MS. FISHER: I so move.

23 MS. LATHAM: Second.

24 CHAIRMAN SHAFER: It's been moved and  
25 seconded that John Downey be elected as a substitute

1 presidential elector. All those -- is there any  
2 discussion on that motion?

3 The Chair hears no discussion and will put  
4 the motion to a vote.

5 All those in favor signify so by saying  
6 "Aye."

7 Those opposed "No."

8 The "Ayes" have it. The motion carries, and  
9 John Downey is a -- now a Presidential -- Republican  
10 Candidate for Presidential Elector. And he is  
11 present.

12 MR. DOWNEY: Yes, sir.

13 CHAIRMAN SHAFER: And -- and so all 16 are  
14 present. And we will conduct the voting momentarily.

15 Ray Smith is a lawyer for President Trump.  
16 Do you wish to make any comments at this time?

17 MR. SMITH: Yes. We're -- we're conducting  
18 this as -- as Chairman Shafer said, we're conducting  
19 this because the contest of the election in Georgia is  
20 ongoing. And so we continue to contest the election  
21 of the electors in Georgia. And so we're going to  
22 conduct this in accordance with the Constitution of  
23 the United States, and we're going to conduct the  
24 electorate today similar to what happened in 1960 in  
25 Hawaii.

1 CHAIRMAN SHAFER: And if we did not hold this  
2 meeting, then our election contest would effectively  
3 be abandoned; is --

4 MR. SMITH: That's correct.

5 CHAIRMAN SHAFER: -- that not correct?

6 MR. SMITH: That's correct.

7 CHAIRMAN SHAFER: And so the only way for us  
8 to have any judge consider the merits of our  
9 complaint, the thousands of people who we allege voted  
10 unlawfully, is for us to have this meeting and permit  
11 the contest to continue; is that not correct?

12 MR. SMITH: That's correct. That's correct,  
13 Mr. Chairman.

14 MR. SINNERS: Chairman Shafer --

15 CHAIRMAN SHAFER: Yes, sir.

16 MR. SINNERS: -- I have John A. Isakson as an  
17 original elector being replaced by John Downey.

18 CHAIRMAN SHAFER: That's correct.

19 MR. SINNERS: Patrick Garland, Mark -- being  
20 replaced by Mark Amick.

21 CHAIRMAN SHAFER: That's correct.

22 MR. SINNERS: C.J. Pearson being replaced by  
23 Honorable Burt Jones, and Susan Holmes being replaced  
24 by Brad Carver.

25 CHAIRMAN SHAFER: That's -- that's fine.

1 Yes. And they all 16 are present. And you've got the  
2 paperwork ready?

3 MR. SINNERS: Yes, sir.

4 CHAIRMAN SHAFER: So if you would -- do you  
5 know these people by sight or probably not?

6 MR. SINNERS: Yes.

7 CHAIRMAN SHAFER: So how are you going to  
8 distribute the --

9 MR. SINNERS: The ballots?

10 CHAIRMAN SHAFER: Yeah.

11 MR. SINNERS: One at a time individually  
12 today to cast their ballot.

13 CHAIRMAN SHAFER: So why don't we . . .

14 Okay. I want to thank Carolyn Fisher for her  
15 service as the secretary of the meeting.

16 Because the documents have been prepared with  
17 Shawn Still listed as the secretary of the meeting --  
18 of the meeting, I would like to avoid reprinting the  
19 documents, that there would be a motion to thank  
20 Carolyn Fisher for her service and to elect Shawn  
21 Still as the proper secretary of the meeting. Is  
22 there --

23 MR. CARROLL: So moved.

24 CHAIRMAN FISHER: And is there a second?

25 MS. LATHAM: Second.

1 CHAIRMAN SHAFER: Is there any discussion on  
2 that motion? No discussion.

3 All those in favor signify so by saying  
4 "Aye."

5 Those opposed "No."

6 The "Ayes" have it. The motion carries.  
7 Shawn Still is elected to Permanent Secretary of this  
8 meeting.

9 MR. STILL: Mr. Chairman, I'd like to take a  
10 moment to thank Carolyn for her hard work in this  
11 role, and I appreciate all that you've done.

12 MS. FISHER: Thank you.

13 CHAIRMAN SHAFER: Shawn, if you would come  
14 forward and sign these documents electing the  
15 substitute electors so we can move next to the vote.

16 All right. So the certificates have been  
17 executed. Are we prepared now to vote?

18 MR. SINNERS: Yes, we are.

19 CHAIRMAN SHAFER: Are the ballots individual?

20 MR. SINNERS: Yes.

21 CHAIRMAN SHAFER: So do you want me to -- do  
22 you want to call out the name and have that person  
23 raise their hand and maybe --

24 MR. SINNERS: Come up to sign.

25 CHAIRMAN SHAFER: Huh?



1 MR. SINNERS: Come up to sign.

2 CHAIRMAN SHAFER: Okay. So call the name.

3 And then if the elector would come forward and  
4 complete the ballot and sign. So why don't you call  
5 the name.

6 MR. SINNERS: Joseph Brannan.

7 James Ken Carroll.

8 Vikki Consiglio.

9 Carolyn Fisher.

10 Kay Godwin.

11 David Hanna.

12 Mark Hennessy.

13 Mark Amick.

14 Brad Carver.

15 The Honorable Burt Jones.

16 Cathy Latham.

17 John Downey.

18 Chairman David Shafer.

19 Shawn Still.

20 Chandra Yadav.

21 CHAIRMAN SHAFER: Did you call Daryl Moody?

22 MR. SINNERS: Daryl Moody.

23 16 votes.

24 CHAIRMAN SHAFER: Do we have 16 votes cast?

25 MR. SINNERS: 16 have been cast for Vice

1 President Pence. And 16 have been cast for President  
2 Trump. Congratulations.

3 CHAIRMAN SHAFER: Is there any other business  
4 to come before this meeting?

5 Hearing none, the chair declares this meeting  
6 of the Republican Nominees for the Electoral College.

7 Are you trying to get my attention?

8 MR. SINNERS: Yes. We must complete some  
9 paperwork in private to certify.

10 CHAIRMAN SHAFER: Okay. So we'll adjourn  
11 this meeting. And then if the electors would remain  
12 behind for a few minutes for us to complete the  
13 paperwork.

14 But hearing nothing else, this meeting of the  
15 electors is hereby adjourned.

16 (The meeting adjourned at 12:31 p.m.)  
17  
18  
19  
20  
21  
22  
23  
24  
25

C E R T I F I C A T E

1 STATE OF GEORGIA )

2 )

3 )  
4 COUNTY OF HENRY )

5 I hereby certify that the foregoing meeting  
6 was taken down, as stated in the caption, and was  
7 reduced to typewriting under my direction; that the  
8 foregoing transcript is a true and correct record of  
9 evidence given.

10 The above certification is expressly  
11 withdrawn and denied upon the disassembly or  
12 photocopying of the foregoing transcript, unless said  
13 disassembly or photocopying is done under the auspices  
14 of AHReporting, Certified Court Reporters, and the  
15 signatures and original seal is attached thereto.

16 I further certify that I am not a relative,  
17 employee, attorney of any present, nor am I  
18 financially interested in the outcome of this meeting.

19 This, the 18th day of December, 2020.

20 

21  
22  
23 Anne Hansen, RPR, CCR #2711

24 Commission expires 3/31/2021

25

D I S C L O S U R E

1  
2 STATE OF GEORGIA )

3 )

4 COUNTY OF HENRY )

5 Pursuant to Article 10.B of the Rules and  
6 Regulations of the Board of Court Reporting of the  
7 Judicial Council of Georgia, I make the following  
8 disclosure:

9 I am a Georgia Certified Court Reporter here  
10 as a representative of AHReporting to report the  
11 foregoing matter.

12 AHReporting is not taking this meeting under  
13 any contract that is prohibited by O.C.G.A Sec.  
14 9-11-28 (c).

15 AHReporting will be charging its usual and  
16 customary rates for this transcript.



Exhibit B

## Post



**David Shafer**  @DavidShafer · 12/14/20 

Because the President's lawsuit contesting the Georgia election is still pending, the Republican nominees for Presidential Elector met today at noon at the State Capitol today and cast their votes for President and Vice President.

 1,342

 5,325

 26.5K



**David Shafer** 

@DavidShafer 

Had we not meet today and cast our votes, the President's pending election contest would have been effectively mooted. Our action today preserves his rights under Georgia law.

13:07 · 12/14/20 from Earth

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